

# Role-Based Access Control for Industrial Operations

January 2026

<b>EXECUTIVE SUMMARY .....</b>	<b>4</b>
INTENDED AUDIENCE .....	4
SCOPE .....	4
<b>OT OPERATIONAL CONTEXT .....</b>	<b>5</b>
CHARACTERISTICS OF OT ENVIRONMENTS .....	5
LIMITATIONS OF TRADITIONAL NETWORK MANAGEMENT ACCESS MODELS .....	5
<b>SITE-BASED RBAC OVERVIEW .....</b>	<b>6</b>
CONCEPTUAL MODEL .....	6
EXAMPLE .....	6
<i>Business Outcomes</i> .....	7
<i>Security and Governance</i> .....	7
<i>Compliance Alignment: ISA/IEC 62443</i> .....	7
<i>Auditing and Visibility: The "Trust but Verify" Model</i> .....	8
<b>MANUFACTURING SITE HIERARCHY DESIGN .....</b>	<b>9</b>
IMPORTANCE OF SITE HIERARCHY .....	9
RECOMMENDED HIERARCHY MODEL .....	9
DESIGN CONSIDERATIONS .....	10
<b>OT PERSONAS AND ACCESS REQUIREMENTS .....</b>	<b>11</b>
RECOMMENDED SITE-BASED RBAC ROLE PROFILES .....	11
DESIGNING ROLES INCREMENTALLY .....	11
ROLE PROFILES IN OPERATIONAL CONTEXT .....	12
<i>Observer</i> .....	12
<i>OT Operator or OT Line Engineer</i> .....	12
<i>Configuration Administrator or OT Maintenance</i> .....	12
<i>Platform Administrator (Typically IT)</i> .....	13
<i>Operations Administrator (Typically IT)</i> .....	13
FUNCTIONAL COMPARISON OF PROFILES .....	13
PUTTING THE MODEL INTO PRACTICE .....	14
<b>OPERATIONAL WORKFLOW EXAMPLE .....</b>	<b>15</b>
FAULT RECOVERY SCENARIO – SWITCH FAILURE AND RECOVERY .....	15
<i>Situation</i> .....	15
<i>Traditional Operational Model (Common Today)</i> .....	15
<i>Result</i> .....	15
SITE-BASED RBAC–ENABLED MODEL .....	15
<i>Plant &gt; Area A &gt; Line 3</i> .....	15
WHAT CHANGES WITH SITE-BASED RBAC.....	16
KEY TAKEAWAY .....	16
<b>USING SITE-BASED RBAC WITH UI-BASED DEVICE CONFIGURATION.....</b>	<b>17</b>
DAY 0, DAY 1, AND DAY N – WHERE UI CONFIGURATION FITS .....	17
UI CAPABILITIES FOR OT OPERATORS .....	17
UI CAPABILITIES FOR CONFIGURATION ADMINISTRATORS .....	17
<i>Security Adjustments Through the UI</i> .....	17
<i>Industrial Protocol Configuration</i> .....	18
BRINGING IT TOGETHER .....	18
<b>DESIGN AND IMPLEMENTATION GUIDANCE .....</b>	<b>19</b>
DESIGN PROCESS .....	19
ACCESS GROUPS AND MULTI-ROLE USERS.....	19
<i>How Active Access Groups Affect UX</i> .....	19

---

<i>Recommendations when using multi-role users</i> .....	20
ACTIONS NOT SCOPED BY SITE .....	20
<i>Examples of Actions That Are Not Site-Scoped</i> .....	20
<i>Recommendations</i> .....	20
PLATFORM AND SITE HIERARCHY CONSIDERATIONS .....	21
<i>Hierarchy Constraints for Extended Nodes</i> .....	21
COMMON PITFALLS TO AVOID.....	21
<b>QUICK START CHECKLIST .....</b>	<b>22</b>

---

## Executive Summary

Manufacturing networks increasingly rely on shared infrastructure operated by both IT and OT teams. While this convergence improves visibility and standardization, it also introduces operational friction. OT engineers require timely access to network functions and telemetry to maintain production continuity, while IT teams remain accountable for security, compliance, and management.

Traditional role-based access control (RBAC) models are insufficient in manufacturing environments because they are role-centric but not location-aware. Granting OT users broad administrative privileges increases risk, while restricting access limits capabilities that directly impact production, especially problem identification and resolution.

Site-Based Role-Based Access Control (Site-Based RBAC), as implemented in Cisco Catalyst Center, addresses this challenge by combining role, permission, and location/site scope. This model enables OT teams to perform necessary operational tasks within clearly defined physical or logical boundaries, without compromising overall network security.

This document describes how Site-Based RBAC benefits OT operations, outlines recommended design practices, and provides implementation guidance for industrial environments.

### Intended Audience

This document is intended for:

- Manufacturing IT architects
- OT engineering managers
- Network and security architects
- System integrators deploying and supporting industrial networks
- Operations leaders responsible for uptime and governance

### Scope

This guide focuses on:

- Cisco Catalyst Center Site-Based RBAC
- Industrial Ethernet environments
- Shared IT/OT operational models
- Brownfield and greenfield manufacturing plants

This document provides a practical framework for implementing site-based RBAC that enables secure, controlled delegation of network operations to OT teams within Catalyst Center. It does not provide step-by-step UI procedures or CLI configuration details.

---

## OT Operational Context

It is important to understand the role and capability of new “Operational” users of the network management systems. These characteristics will shape how RBAC is used to enable them to better perform their jobs without increasing risk to the overall network.

### Characteristics of OT Environments

Operation or production environments differ fundamentally from enterprise IT in that:

- Availability takes precedence over flexibility.
- OT changes are typically restricted to planned maintenance windows and tightly controlled to avoid disrupting production.
- Troubleshooting must be immediate and localized.
- Responsibilities are typically aligned to physical sections of the plant (lines, cells).

Operations engineers are responsible for:

- Maintaining production uptime
- Rapid fault isolation
- Supporting maintenance and commissioning activities

They are **not** responsible for:

- Global network architecture
- Policy design
- Fabric-wide changes

Operations engineers are often not networking experts, requiring clear problem identification and simplified, automated routines to perform.

### Limitations of Traditional Network Management Access Models

In many manufacturing environments, one of the following patterns exists:

- Centralized IT control
  - All changes go through IT
  - OT waits for action
  - Downtime increases
- Separate OT administrative tools
  - OT relies on local switch access or standalone tools
  - Limited visibility into global network context
  - Configuration drift and inconsistent practices

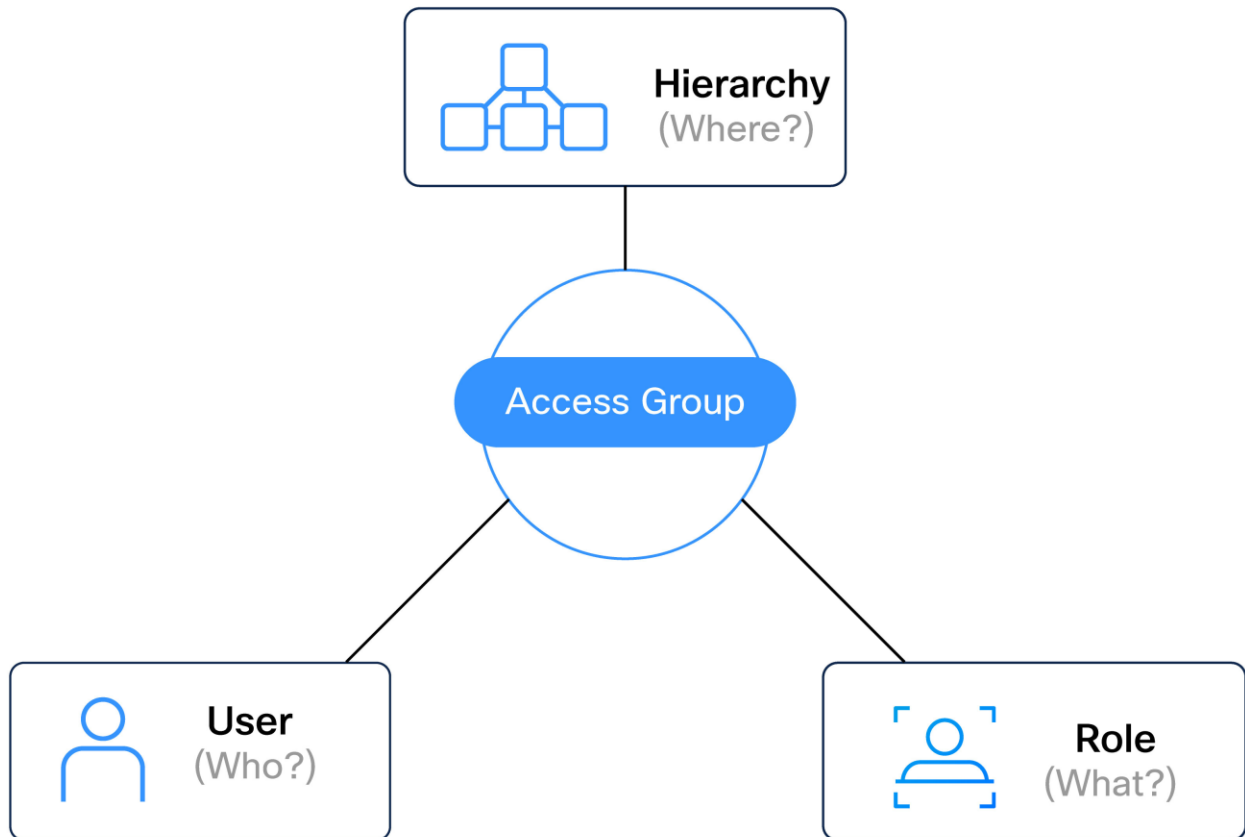
These models do not scale as plants grow, lines are added, or responsibility is distributed across teams.

## Site-Based RBAC Overview

### Conceptual Model

Site-Based RBAC extends traditional RBAC by introducing location awareness into how the network management roles and responsibilities are allocated.

**Figure 1. Site-based RBAC hierarchy**



Access decisions are based on:

- **Who** the user is (role)
- **What** actions they are allowed to perform (permissions)
- **Where** those actions are permitted (site hierarchy)

This approach aligns naturally with manufacturing environments, where responsibility is inherently tied to physical areas of the plant, at least for the operations team.

### Example

The Access Group glues together who you are, what you can do, and where you are allowed to do it.

**Table 1. Access Groups and Role Assignments**

Access Group	Role	Site Scope	User
IT_Global_Admin	Network Admin	Global	Alex_IT

Access Group	Role	Site Scope	User
OT_Paint_IE	OT Network Operator	Paint Shop	Ana_OT
OT_Body_IE	OT Network Operator	Body Shop	Ben_OT

Site-Based RBAC enables multiple teams to safely operate within the same management platform without interfering with each other.

## Business Outcomes

Delegating UI-based monitoring and configuration capabilities to OT teams through Site-Based RBAC delivers tangible operational and business advantages:

**Improved Collaboration Between IT and OT:** Site-Based RBAC enables a clear division of responsibilities. IT retains control of architecture, policy, and lifecycle governance, while OT teams gain the ability to perform daily operational tasks within their assigned sites. This alignment reduces friction, removes bottlenecks, and creates a shared operating model without compromising security.

**Faster Operational Response:** By delegating approved UI-based actions to OT users, common tasks such as shutting or enabling ports, assigning VLANs, or adjusting industrial protocol settings can be completed immediately.

**Reduced Configuration Risk:** UI-driven workflows replace ad hoc CLI changes with standardized, validated operations. Site-scoped permissions ensure that users can only modify devices within their area of responsibility, preventing accidental changes that could impact other parts of the network.

**Lower Administrative Overhead for IT:** Routine Day-N tasks can be safely handled by OT personnel, reducing the number of operational requests directed to central IT teams.

**Better Lifecycle Alignment:** Day-0 onboarding and Day-1 global configuration remain centrally controlled, while Day-N adjustments are delegated locally. This creates a practical balance between standardized design and the flexibility required for real-world plant operations.

## Security and Governance

Site-Based RBAC strengthens operational security by applying access to network management data and functions that are both precise and practical. It enforces least-privilege access, ensuring that users, especially operations, receive only the permissions required for their specific responsibilities. This approach improves accountability, limits the potential impact of mistakes or misuse, and supports consistent governance across the organization.

### Compliance Alignment: ISA/IEC 62443

Site-Based RBAC is a critical component for organizations seeking to align with the ISA/IEC 62443 framework for industrial automation and control systems (IACS).

ISA/IEC 62443-3-3 (System Security Requirements) directly addresses requirements for Identification and Authentication Control (IAC) and Use Control (UC) by ensuring that only authorized personnel can access specific zones or conduits.

By scoping access to specific physical lines or cells, organizations satisfy the requirement to limit user privileges to the minimum necessary to perform their job functions, reducing the risk of accidental or malicious system-wide disruptions. Restricting configuration authority to localized OT experts ensures that

critical production settings remain intact and are only modified by those with the relevant operational context.

### Auditing and Visibility: The "Trust but Verify" Model

A primary barrier to IT/OT collaboration is the concern that delegating authority leads to a loss of control. Site-Based RBAC solves this by shifting the IT role from gatekeeping (executing every change) to oversight (defining the boundaries and auditing the results).

Because every action in Catalyst Center is tied to a unique user identity and site scope:

- Full Traceability: Every VLAN change, port toggle, and device replacement is logged with a timestamp and user ID.
- Centralized Oversight: IT administrators maintain global visibility through the Audit Logs and Assurance dashboards, allowing them to review OT-led changes in real-time.
- Accountability: If a configuration error occurs, logs clearly show who made the change and where, enabling faster remediation and targeted retraining rather than broad access revocation.

This "Trust but Verify" approach empowers OT to maintain production uptime, while providing IT with the evidence needed to satisfy security audits and corporate governance.

**Table 2.** Validated Hardware and Software

Function	Platform/Component	Validated Version	Notes
Distribution switches	Catalyst 9300 Series and Catalyst 9500 Series	IOS-XE 17.15	Layer 3 demarcation point
Core switches	Catalyst 9500 Series	IOS-XE 17.15	Provide Layer 3 core connectivity to the plant floor
Industrial access	Cisco Catalyst IE3100, IE3200, IE3300, IE3400, IE3500, IE9300	IOS-XE 17.18.2	Policy extended node; supports PRP.
Network management	Cisco Catalyst Center	3.1.6	Central provisioning, assurance, and lifecycle management
Policy & segmentation	Cisco Identity Services Engine (ISE)	3.3 patch 4	Central policy server for segmentation

## Manufacturing Site Hierarchy Design

### Importance of Site Hierarchy

In Catalyst Center, the site hierarchy is not merely an organizational construct. It becomes a **security boundary** that defines the scope of access and responsibility.

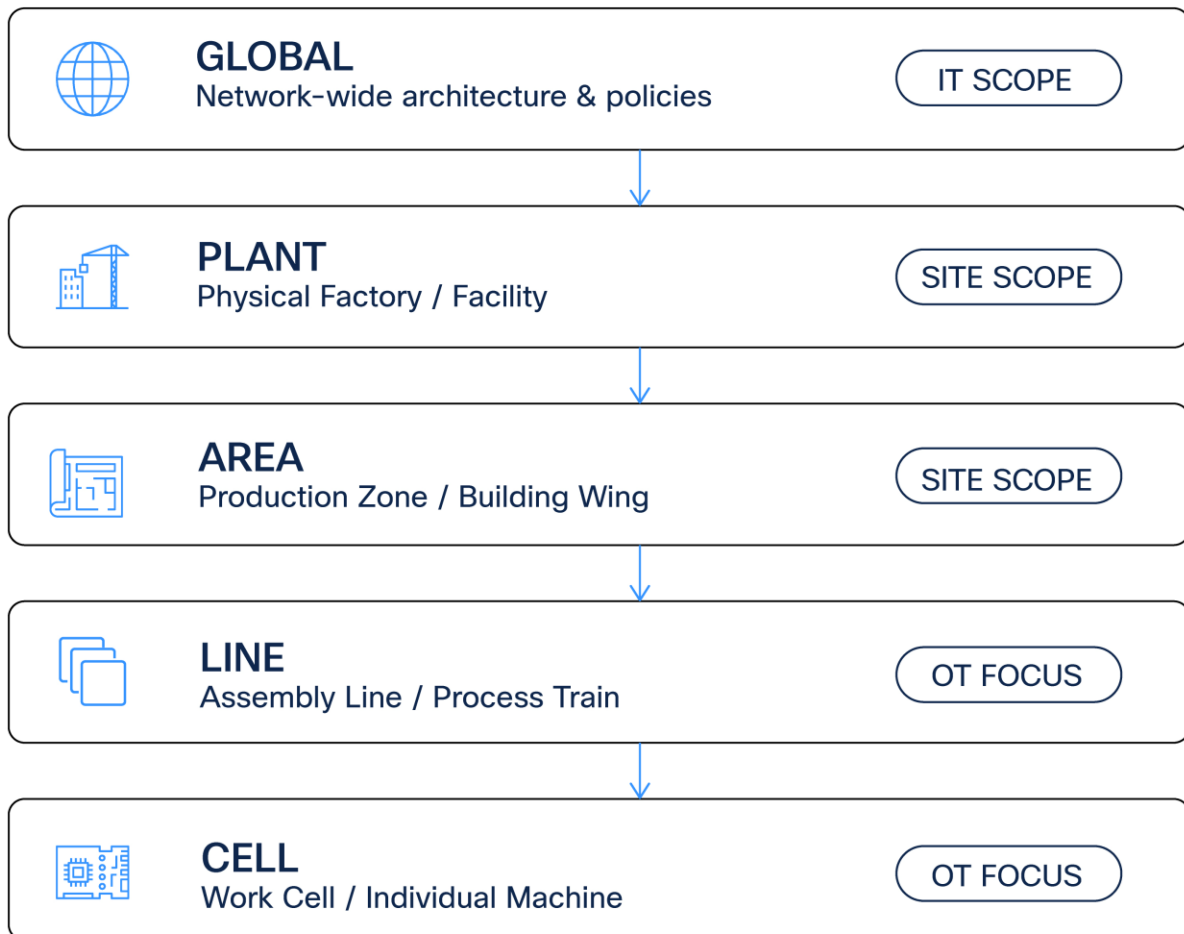
A well-designed hierarchy:

- mirrors the physical layout of the plant,
- aligns with operational ownership and responsibilities, and
- limits the impact of any inadvertent changes.

### Recommended Hierarchy Model

For manufacturing environments, Cisco recommends the following logical structure:

**Figure 2. Cisco-recommended hierarchy model**



This structure supports:

- Granular access delegation
- Clear ownership boundaries
- Scalable expansion as production grows

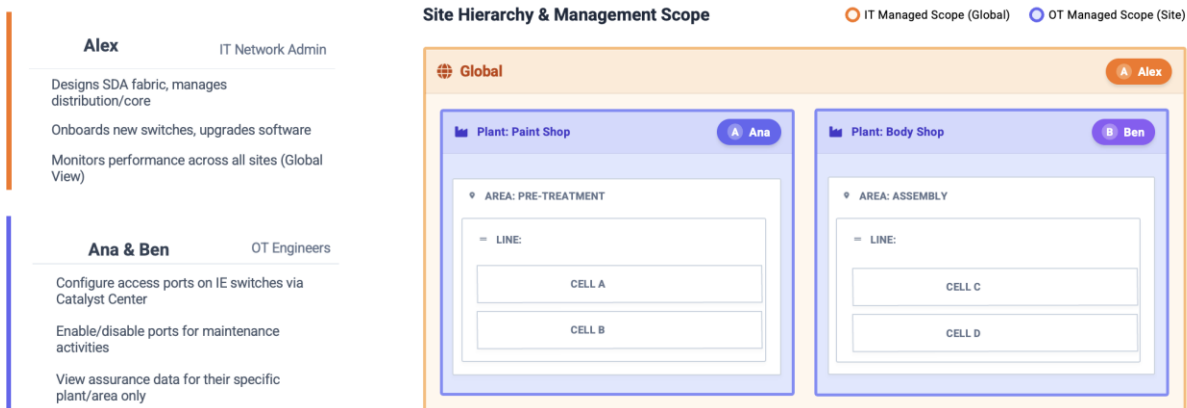
## Design Considerations

Our key design considerations for hierarchy for Site-based RBAC for production deployments of Catalyst Center include:

- Avoiding flat hierarchies
- Avoiding excessive nesting beyond operational needs
- Using consistent naming conventions that mean something to the operational teams
- Aligning hierarchy boundaries with production responsibilities

The following diagram illustrates how a well-defined site hierarchy provides the structural basis for Site-Based RBAC in an industrial environment. The hierarchy is modeled to reflect physical and operational boundaries—from the global network down to plants, areas, lines, and cells—and serves as the foundation for scoping management responsibilities. Global IT roles retain visibility and control across the entire network, while OT engineers are granted access only to the portions of the hierarchy they operate and maintain. By aligning the hierarchy with real production structures, Catalyst Center enables clear separation between IT-managed global functions and OT-managed site-level operations, ensuring that access, visibility, and configuration authority are consistently applied where they are needed.

**Figure 3. Hierarchical scoping of management responsibilities**



## OT Personas and Access Requirements

Manufacturing networks are operated by a variety of roles with different levels of technical responsibility. Access control must reflect these operational realities rather than traditional IT job titles.

**Table 3.** OT Personas

Persona	Primary Responsibilities
OT Line Engineer	Maintain production line connectivity
OT Maintenance	Commission and replace devices
OT Supervisor	Visibility and escalation
IT Network Admin	Architecture and policy

These personas translate directly into the recommended Site-Based RBAC role profiles described in this guide. A typical mapping is shown below:

- OT Line Engineer → OT Operator
- OT Maintenance → Configuration Administrator
- OT Supervisor → Observer
- IT Network Admin → Platform Administrator or Operations Administrator

This mapping ensures that each user receives the level of access required to perform their duties—no more and no less—while keeping all actions properly scoped and governed.

### Recommended Site-Based RBAC Role Profiles

This guide recommends defining a small number of practical, incremental role profiles that align with common OT workflows. Each profile expands capability only where there is a clear operational requirement, following a least-privilege design approach.

### Designing Roles Incrementally

Rather than creating complex custom roles from scratch, this guide recommends a progressive model:

1. Begin with a read-only observer profile.
2. Add write permissions only for the specific functions required by each persona.
3. Scope each role to the appropriate site hierarchy using access groups.
4. Validate if users can complete their tasks without granting unnecessary global privileges.

The table below summarizes the recommended progression of permissions.

**Table 4.** Reference Permission Model

Capability Area	Observer	OT Operator	Configuration Admin	Platform Admin	Operations Admin
Utilities > Command Runner	Read	Write	Write	Write	Write
Network Management > Inventory	Read	Write	Write	Write	Write

Capability Area	Observer	OT Operator	Configuration Admin	Platform Admin	Operations Admin
Network Provision > Device Provision	Read	Read	Write	Write	Write
Network Management > Hierarchy	Read	Read	Write	Write	Write
Network Design > Profiles & Settings	Read	Read	Write	Write	Write
Network Operation > Compliance Remediation	Read	Read	Write	Write	Write
Network Operations > SWIM	Read	Read	Read	Write	Write
Discovery / PnP / Replacement	Read	Read	Read	Read	Write
Network Management > Discovery	Read	Read	Read	Read	Write

These profiles are provided as practical examples. Organizations can adjust them as needed, but this model reflects a balanced and field-tested approach.

## Role Profiles in Operational Context

### Observer

#### Purpose

Provide visibility into network status and health without allowing configuration changes.

#### Typical users

Plant supervisors, operations managers, and OT stakeholders who need insight but not control.

#### Operational value

Enables production teams to view inventory, topology, and events directly in Catalyst Center. Enables operations supervisors and managers to review status, issues, and faults to help determine what is causing an outage. This improves situational awareness and collaboration with IT, while eliminating any risk of unintended changes.

### OT Operator or OT Line Engineer

#### Purpose

Support routine, day-to-day operational tasks that require simple, low-risk adjustments.

#### Typical users

OT technicians and line engineers responsible for immediate troubleshooting on the plant floor.

#### Operational value

Allows users to perform essential actions such as enabling or disabling ports and assigning VLANs and adding/replacing industrial endpoints on the production floor. These capabilities accelerate recovery during incidents, reduce escalation to IT, and keep a trail of all changes governed through Catalyst Center workflows.

### Configuration Administrator or OT Maintenance

#### Purpose

Enable OT maintenance or network engineers to manage device-level configuration for their area of responsibility.

## Typical users

Site or area OT engineers who maintain and adjust switch configurations.

## Operational value

Provides access to UI-based configuration domains including Layer 2 settings, security parameters, and setup of industrial protocol options. This allows OT teams to commission equipment, adjust network behavior, and remediate compliance issues without requiring global administrative privileges.

## Platform Administrator (Typically IT)

### Purpose

Manage the software lifecycle of devices without granting onboarding or discovery authority.

### Typical users

Central operations engineers responsible for network image management and upgrades.

### Operational value

Enables controlled SWIM activities such as uploading images, distributing software, and activating updates. Separating this function from onboarding maintains governance while supporting planned maintenance and standardization.

## Operations Administrator (Typically IT)

### Purpose

Provide full operational control for trusted administrators who manage complete device lifecycle workflows.

### Typical users

Senior IT or OT operations leads with broad responsibility across multiple sites.

### Operational value

Combines onboarding, replacement, compliance remediation, and software lifecycle management in a single role. This profile supports end-to-end operational processes, while still enforcing site-based boundaries and auditability.

## Functional Comparison of Profiles

The following table summarizes how these profiles translate into practical capabilities:

**Table 5.** Profile Comparison

Operational Task	Observer	OT Operator	Configuration Administrator	Platform Administrator	Operations Administrator
View dashboards and topology	✓	✓	✓	✓	✓
Assign VLANs to ports and shut / no-shut interfaces	X	✓	✓	✓	✓
Modify Layer 2, industrial and security features via UI	X	X	✓	✓	✓
Create and deploy templates	X	X	✓	✓	✓
Fix configuration compliance issues	X	X	✓	✓	✓
Manage software images	X	X	X	✓	✓

Operational Task	Observer	OT Operator	Configuration Administrator	Platform Administrator	Operations Administrator
Discovery and PnP onboarding	X	X	X	X	✓
Device replacement workflows	X	X	X	X	✓

## Putting the Model into Practice

These profiles are intended to be combined with site scope using Catalyst Center access groups. A user may be assigned multiple access groups if they perform different roles across different areas of the plant.

For example:

- A maintenance engineer might have Operator rights in one line and Configuration Administrator rights in another.
- A supervisor might use only the Observer profile for visibility into all sites.

This flexible model allows organizations to distribute responsibility safely, while maintaining consistent governance and auditability.

---

## Operational Workflow Example

The following example illustrates how the role profiles are used in practice:

### **Fault Recovery Scenario - Switch Failure and Recovery**

#### **Situation**

During production hours, a switch on **Line 3** fails due to a hardware fault. Local troubleshooting confirms that the failure is at the switch level. Because production is affected, immediate restoration is required.

#### **Traditional Operational Model (Common Today)**

In many plants, recovery follows this pattern:

1. OT maintenance replaces the failed switch on the plant floor.
2. The replacement switch is restored using a local backup or SD card.
3. The production line is returned to operation as quickly as possible.
4. After production is stable, OT opens a ticket with IT to:
  - a. Replace the device in Catalyst Center
  - b. Update inventory and management records

#### **Result**

- Production is restored quickly
- Local configuration may be correct
- Central management becomes temporarily out of sync
- Compliance and lifecycle tracking lag behind reality

This model prioritizes uptime, but it introduces **operational debt** and ongoing reconciliation work.

#### **Site-Based RBAC-Enabled Model**

With Site-Based RBAC, this same scenario can be handled end to end by an OT user assigned the **Operations Administrator** profile and scoped to:

##### **Plant > Area A > Line 3**

After the physical replacement, the OT engineer can immediately:

1. use Catalyst Center RMA workflows to replace the failed switch
2. validate inventory accuracy
3. confirm configuration and compliance state

All actions remain:

- scoped to the assigned production line
- executed through approved Catalyst Center workflows
- fully auditable and aligned with IT governance

---

The benefits include:

- OT continues to prioritize uptime
- Central management remains accurate
- Configuration drift is eliminated
- Recovery workflows reflect real operational ownership
- IT governance is preserved without slowing operations

### What Changes with Site-Based RBAC

Without Site-Based RBAC	With Site-Based RBAC
OT restores locally; IT reconciles later	OT restores and reconciles
Manual ticketing required	Immediate lifecycle closure
Temporary management drift	Management state stays accurate
IT becomes a bottleneck	IT retains oversight, not execution

### Key Takeaway

Site-Based RBAC enables authorized OT users to complete the full recovery lifecycle—from physical device replacement to centralized reconciliation—within their assigned site. This removes operational bottlenecks, maintains accurate network state, and supports production continuity without compromising security or governance.

---

## Using Site-Based RBAC with UI-Based Device Configuration

One of the most practical benefits of Site-Based RBAC is the ability to delegate **UI-based configuration capabilities** to OT users. Catalyst Center exposes guided workflows that allow specific device settings to be viewed and edited through the web interface, without requiring CLI access. When these workflows are combined with site-based scoping, OT teams can perform meaningful operational changes, while IT maintains architectural control and auditability.

This section focuses on how those UI capabilities support real OT workflows. A complete list of supported options is available in the [Catalyst Center User Guide – Device Configuration Workflows](#).

### Day 0, Day 1, and Day N – Where UI Configuration Fits

Network management in industrial environments follows three natural phases:

- **Day 0 – Onboarding:** New devices are discovered and claimed using plug-and-play workflows.
- **Day 1 – Standardization:** Global configuration is applied using templates and design policies.
- **Day N – Operations:** Local adjustments are made over the lifetime of the production system.

Templates remain essential for consistency, most operational activity happens in **Day N**—small, targeted changes required to keep production running. Site-Based RBAC makes these Day N operations practical by allowing them to be performed safely through the Catalyst Center UI.

### UI Capabilities for OT Operators

For OT technicians and line engineers, most daily tasks are simple but time-critical. The OT Operator profile enables exactly the kinds of changes that occur constantly on the plant floor: assigning a VLAN to a port, enabling or disabling an interface, or making a minor adjustment to restore connectivity.

These actions may seem small, but in manufacturing, they are often the difference between immediate recovery and extended downtime. Allowing OT staff to perform them directly through Catalyst Center eliminates unnecessary escalation to IT, reduces wait time, and ensures that every change is logged and governed. Most importantly, Site-Based RBAC guarantees that these actions can only be performed on devices within the user's assigned site.

### UI Capabilities for Configuration Administrators

Site engineers and OT network specialists require a broader set of tools. The Configuration Administrator profile extends UI access beyond basic port changes to include more complex device configuration tasks.

Through the Catalyst Center interface, this role can perform common Layer 2 operations such as creating new VLANs when equipment is added, adjusting port parameters, configuring port channels, or tuning features such as CDP, LLDP, STP, and multicast behavior. These are the kinds of changes that naturally occur as lines are expanded, machines are moved, or production layouts evolve.

Providing this level of control through a structured UI has important benefits. OT teams can respond quickly to local requirements, while IT avoids the risk of ad hoc CLI modifications that bypass standards. All changes remain consistent with approved workflows and are fully traceable.

### Security Adjustments Through the UI

Segmentation and security often need to adapt as new devices are connected. Catalyst Center exposes Cisco TrustSec configuration through guided workflows so that necessary adjustments can be delegated safely.

---

A common example is assigning a security group tag to a specific port when new equipment is installed. Configuration Administrators can make these changes directly in the UI; for example, they can modify enforcement behavior or update port-level settings without altering global policy. This approach lets OT teams integrate new assets into existing security architecture without waiting for central intervention, while still operating within defined governance boundaries.

### **Industrial Protocol Configuration**

Catalyst Center provides UI workflows for parameters related to CIP, PROFINET, Modbus, and industrial alarms.

These settings directly influence controller communication, redundancy behavior, and operational diagnostics—areas that OT engineers manage every day. Site-Based RBAC ensures that changes remain limited to the correct devices and locations.

### **Bringing It Together**

UI-based configuration does not replace templates or centralized design. Instead, it complements them.

- Templates and policies establish a consistent Day 1 baseline.
- UI workflows enable the Day N adjustments required in real operations.
- Site-Based RBAC ensures that both happen within appropriate boundaries.

This combination allows OT teams to act with the speed production demands, while IT retains visibility, consistency, and control.

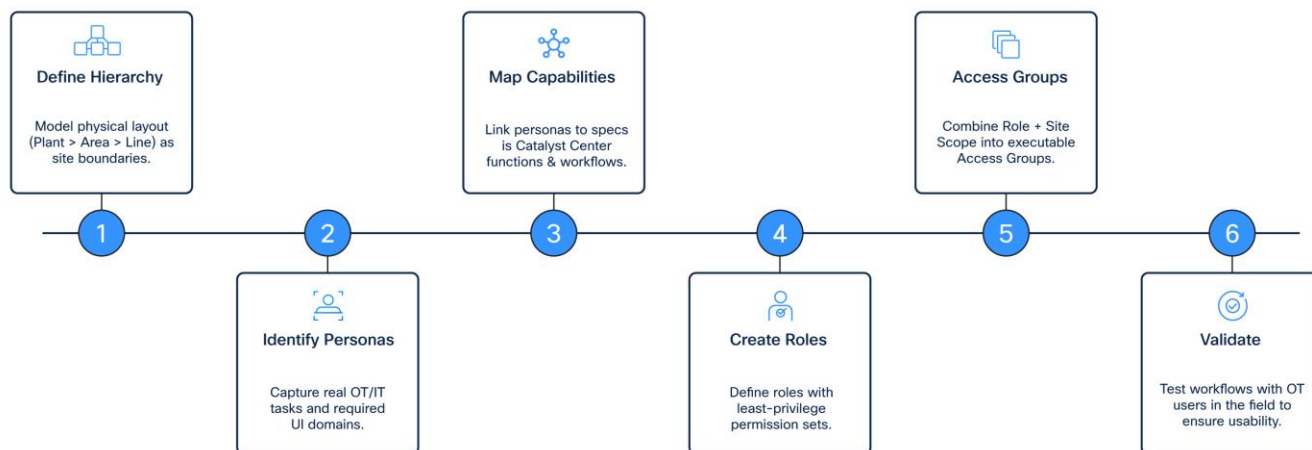
## Design and Implementation Guidance

This section provides practical, documentation-aligned guidance for implementing Site-Based RBAC in Catalyst Center in a manufacturing context.

### Design Process

Cisco recommends the following sequence when implementing Site-Based RBAC.

**Figure 4. Cisco-recommended site-based RBAC sequence**



- 1. Define the manufacturing site hierarchy:** Model the hierarchy to reflect physical locations and operational ownership (Plant > Area > Line > Cell). This hierarchy becomes the *site scope* in access groups.
- 2. Identify OT and IT personas and the tasks they must perform:** Capture real operational requirements, including which UI configuration domains must be accessible (Layer 2, security, industrial). Mapping to supported UI actions reduces unnecessary permissions.
- 3. Map capabilities:** Determine which Catalyst Center functions each role will need, and whether those functions are UI-based, provisioning workflows, or lifecycle actions.
- 4. Create roles with minimal required permission sets:** Use the least-privilege principle when defining permission sets that support required UI actions or workflows.
- 5. Create access groups and assign site scopes:** An access group in Catalyst Center is a combination of role + site scope. Site scope can be *Global* or a specific hierarchical branch. Users may be assigned multiple access groups.
- 6. Validate workflows with OT users:** Ensure that OT engineers can complete necessary tasks using the correct access group, and confirm that no unnecessary UI panels or capabilities are exposed.

### Access Groups and Multi-Role Users

Catalyst Center allows a user to be assigned to **multiple access groups**, each representing a distinct combination of *role* and *site scope*. The Admin Guide confirms this behavior and provides a sample use case showing a user with three access groups across different roles and scopes.

#### How Active Access Groups Affect UX

- Users must **select the active access group** at login or switch between them as needed.

- The *effective permissions* and **visible UI features** are determined by the active access group.
- This design allows separation between operational scopes and responsibilities without granting global privileges.

## Recommendations when using multi-role users

- Use narrow, task-oriented access groups instead of broad, catch-all scopes.
- Name access groups clearly to indicate role and site (e.g., OT\_Maint\_Line3\_Config).
- For users with responsibilities in more than one area (e.g., OT + IT), assign them multiple access groups rather than increasing permission breadth.
- Provide user guidance or training on selecting the correct access group during login.

**Note:** It is possible to assign more than one access group to a user.

Balancing Granularity and Usability: While Catalyst Center allows for highly granular access groups (e.g., scoping a user down to a single "Cell"), assigning a user to too many small, fragmented scopes can lead to "switch fatigue." Since a user must select an active access group at login, frequently switching between five different "Line" groups can cause operational friction.

**Tech tip:** For the best Day 2 experience, assign users to the broadest single site-scope that encompasses their entire area of responsibility.

## Actions Not Scoped by Site

While Site-Based RBAC enables fine-grained delegation of many operational workflows, **not all Catalyst Center actions support site-based scoping**. Some actions are inherently **global in nature** and apply across the entire managed network.

Site-Based RBAC operates through **access groups**, which combine a role and a site scope. However, the **scope of enforcement depends on the feature** being used.

- **Site-scoped actions** are restricted to devices within the assigned hierarchy.
- **Global actions** ignore site boundaries and require global-level permissions

This behavior is **by design** and documented in the Catalyst Center Admin Guide.

## Examples of Actions That Are Not Site-Scoped

The following types of actions typically require **global scope**, regardless of user site assignment:

- Role and access group management
- Global settings and system-wide configurations
- Template creation and modification
- Policy and fabric-wide design changes
- System administration operations

These actions are intentionally restricted on site-scoped roles to prevent fragmentation of global design and policy.

## Recommendations

- Do not grant global permission sets to OT roles, even if their site scope is limited.

- 
- Use site-scoped access groups only for operational workflows that explicitly support site-based enforcement
  - Reserve global roles for IT administrators responsible for architecture, policy, and lifecycle governance
  - Validate whether a workflow is site-scoped or global before assigning permissions

If a function affects network-wide behavior, it should remain under global administrative control.

## Platform and Site Hierarchy Considerations

### Hierarchy Constraints for Extended Nodes

Be aware of platform constraints when designing the hierarchy.

**Some devices and roles inherently depend on their parent site** (for example, extended nodes under a parent Fabric Edge cannot be moved to a separate hierarchy that breaks that parent relationship).

This constraint can affect both visibility and access group scope.

### Common Pitfalls to Avoid

The following design faults are frequently encountered when RBAC is first adopted:

- **Over-privilege roles** - granting broader permission than required increases risk.
- **Designing hierarchy without OT participation** - a hierarchy that does not match operational zones will misalign access.
- **Ignoring the active access group concept** - users who are unaware of the active group selected can experience confusion or lack of access.
- **Not aligning actual workflows to roles** - RBAC should be validated against real tasks.
- **Not accounting for hierarchy constraints** - assigning a site scope that conflicts with underlying device relationships can cause unpredictable behavior.

Successful deployments involve OT early and validate access against **real production workflows**.

---

## Quick Start Checklist

Organizations new to Site-Based RBAC can follow this practical sequence to begin implementation:

1. Define the Site Hierarchy
  - Model Catalyst Center sites to reflect real operational boundaries
  - Align hierarchy with plants, areas, lines, and cells
  - Confirm that hierarchy matches OT ownership and responsibility
2. Create Standard Role Profiles
  - Use the recommended profiles as a starting point
  - Assign only the permissions required for each role
  - Avoid creating custom roles unless a clear gap exists
3. Build Access Groups
  - Combine each role profile with the appropriate site scope
  - Create separate access groups for different areas of responsibility
  - Name access groups clearly and consistently
4. Assign Users
  - Map users to the correct access groups based on their job function
  - Assign multiple access groups when a user has multiple responsibilities
  - Validate that each user selects the correct active access group
5. Validate Workflows
  - Test common Day N tasks with OT users
  - Confirm that users can perform required actions
  - Verify that actions remain restricted to the intended sites

Following this checklist allows organizations to deploy Site-Based RBAC incrementally, aligning access control with real operational needs, while maintaining security and governance.

**Americas Headquarters**  
Cisco Systems, Inc.  
San Jose, CA

**Asia Pacific Headquarters**  
Cisco Systems (USA) Pte. Ltd.  
Singapore

**Europe Headquarters**  
Cisco Systems International BV Amsterdam,  
The Netherlands

Cisco has more than 200 offices worldwide. Addresses, phone numbers, and fax numbers are listed on the Cisco Website at <https://www.cisco.com/go/offices>.

Cisco and the Cisco logo are trademarks or registered trademarks of Cisco and/or its affiliates in the U.S. and other countries. To view a list of Cisco trademarks, go to this URL: <https://www.cisco.com/go/trademarks>. Third-party trademarks mentioned are the property of their respective owners. The use of the word partner does not imply a partnership relationship between Cisco and any other company. (1110R)